




Control Number: HOC007-13-31  
Purchase Request Number: HQCAAA-3165-0050


Description of Acquisition: Renewal Maintenance Support for DeCA's Altova MissionKit for Enterprise XML Developers.

Statutory Authority: 10 U.S.C. 2304(c)(1), FAR part 8.405-6, Limited Sources Justification

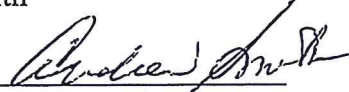
Prepared by: Jason Nuckols  Contract Specialist  
Date: 07/19/13


LEIMG REP: Debbie Emory  Lead IT Specialist  
Date: 7/19/13


Technical/ Requirements: Andrea Smith  Information Technology Specialist  
Date: 7/19/13


PCO: Rita W. Jackson  Contracting Officer (KO)  
Phone: (804) 734-8000 Ext: 48199 Date: July 19, 2013

Reviews: We have reviewed this Limited Source Justification (LSJ) and find that justification is adequate to support other than full and open competition.

Program Manager: Andrea Smith  
Signature:  Date: 7/19/13

Legal Counsel: Ronnie Horn  
(Printed Name)  
Signature:  Date: 7/19/13

Chief, LEAS: D.L. Wiggins  
Signature:  Date: 7/19/13

Competition Advocate: Melissa Rios  
Signature:  Date: 7/19/13



**Department of Defense  
 Defense Commissary Agency**  


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**Limited Source Justification**  
**(Reference FAR 8.405-6)**  


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**General Services Administration Federal Supply Schedule**

This acquisition is conducted under the authority of Section 201 of the Federal Property and Administrative Services Act of 1949 (40 U.S.C.501) Multiple Award Schedule Program FAR 8.401 and is justified by the following facts and rationale required under FAR 8.405-6 (b) (cite specific paragraph that applies (1), (2), or (3)) as follows:

- (1) Agency and Contracting Activity**  
 Defense Commissary Agency (DeCA)  
 1300 E Avenue  
 Fort Lee, VA 23801-1800

Requiring Activity: Information Technology Directorate  
 Contracting Activity: Store Services Support Division, IT Procurement Branch

The Defense Commissary Agency (DeCA), Store Services Support Division, Information Technology Branch, proposes to enter into a contract on the basis of other than full and open competition.

**(2) Nature and/or description of the action being approved**

DeCA has a requirement to procure Renewal Maintenance Support for its Altova MissionKit software application for Enterprise XML Developers renewal, located at its Headquarters (HQ) Fort Lee, Virginia.

In accordance with FAR part 8.405-6. limited sources, DeCA will solicit and negotiate with the manufacturer and only known GSA reseller of the Altova products and their maintenance support.

**(3) Description of Supplies/Services: HQCAAA-3168-2100**

This requirement is to provide renewal software maintenance support for DeC A's Altova MissionKit for Enterprise XML Developers software.

Altova Software Maintenance				
Item	Description	P/N	QTY	TYPE
1	Altova Software Maintenance (XML SPY) for 10/each licenses	KE+M2-I010	2YR	Renewal

Period of Performance: August 1, 2013- July 31, 2015



**(4) Identification of the justification and the rationale**

In accordance with FAR 8.405-6(b)(1), the circumstances restricting competition for this acquisition is the manufacturer is the only authorized reseller with a GSA schedule. The Altova suite provides a comprehensive XML development toolset that delivers the highest functionality. This toolset is used in development and support of the XML data interface between the Enterprise Data Warehouse (EDW) and DeCA's mission critical Commissary Advanced Retail Transaction System (CARTS).

It is imperative this software be maintained at the highest level of functionality. Without this toolset, further XML development and maintenance will be at risk, not only for the agency's enterprise data warehouse (EDW) and the Commissary Advanced Resale Transaction System (CARTS) interface, but for other Department of Defense (DoD) data exchanges architecture. If the application is not maintained or kept current, then the agency's application becomes the weak link in the DoD's exchange and risks becoming isolated and shut down. If this were to occur, the agency may require recertification whose cost would far exceed that of the annual renewal support costs.

Because this renewal is classed as a subscription it is the Government's intent to issue a two year order versus an annual, one-year order. The man-hours to be saved by reducing the amount of paperwork associated with issuing a non-competitive award and the cost savings being offered to the Government over the two year period equates to a 40% cost savings over the annual renewal pricing.

**(5) Determination by the ordering activity Contracting Officer that the anticipated order represents the best value consistent with 8.404(d)**

The Contracting Officer has determined that issuing a Delivery Order against an existing GSA schedule in support of this renewal represents the best value to the Government. This order will be placed in accordance with FAR 8.404 – Use of Federal Supply Schedules. General Services Administration has already negotiated fair and reasonable pricing. Additionally, the manufacturer is offering a 40% savings over the annual renewal pricing for this two-year term. The acceptable inflation factor for this commodity in the commercial market place is 10% annually; thus the government can expect to defer an increase in out-year costs. Additionally, the manufacturer's pricing is approximately 9.2% higher than their fiscal year 2012 pricing which is within the commercial market and GSA schedule pricing accepted inflation factor of 10%.

**(6) Market Research**

Market research was not conducted for this requirement as the manufacturer of the support and products has provided a written statement attesting to the fact that they are the only authorized GSA reseller for this commodity.

**(7) Any Other Facts Supporting the Justification**

This toolset is used in development and support of the XML data interface between the EDW and CARTS. The CARTS application is the system that runs store level operations by recording sales, validating inventories, and initiating orders. The agency's inability to maintain the current level of support could negatively impact the commissary patrons by means of incorrect pricing, inability to

substantiate sales and/or an inadequate tally of stocked inventory could misrepresent a patron's ability to buy grocery items believed in stock.

**(9) A statement of the Actions, if Any, the Agency May Take to Remove Barriers or Overcome any Barriers that Preclude the Agency from Meeting the Requirements of FAR Part 8.405-1 and 8.405-2 Before any Subsequent Acquisition for the Supplies or Services is Made.** It is DeCA's intent to solicit this follow-on requirement through an authorized GSA reseller for Information Technology (IT) products and support. GSA schedules and GWACS were established to capitalize on economies of scale in accordance with FAR Part 8 and are one of the preferred methodologies for IT procurement actions.

**(10) Contracting Officer's Certification**

In accordance with FAR 8.401 and 8.405-1(f)(2), authority of multiple award schedule program, I certify that the data supporting the recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.

Rita W. Jackson  
Contracting Officer

07/18/2013  
Date

**(11) Technical/Requirements Personnel Certification**

I certify that this requirement meets the Government's minimum need and that the supporting data, which forms a basis for the justification, is accurate and complete.

[Signature]  
Technical/Requirements Representative

7/18/13  
Date

**APPROVAL:**

**CONTRACTING OFFICER CERTIFICATION:**

"I have reviewed this justification and find it to be accurate and complete to the best of my knowledge and belief. Since this justification does not exceed \$650,000 and pursuant to the authority of 10 U.S.C. 2304(c)(1) provided that funds are available or will be made available and provided that the services and/or supplies herein described have otherwise been authorized for acquisition, this review serves as approval."

NAME: Rita W. Jackson

SIGNATURE: [Signature]

TITLE: Chief, LEASI/Contracting Officer

DATE: July 19, 2013