



JUSTIFICATION REVIEW DOCUMENT


Control Number: HQC007-14-10
Purchase Request: HQCAAA-3331-2100 and HQCAAA-3331-2101


Description of Acquisition: Renewal maintenance support for the Defense Commissary Agency's (DeCA) Protegrity Defiance Security Manager software licenses.

Statutory Authority: 10 U.S.C. 2304(c)(1), FAR part 8.405-6(b)(1), Limited Sources Justification, only one source and no other supplies or services will satisfy agency requirements.

Prepared by: Jason Nuckols  Contract Specialist
Date: 12/20/2013


Technical: Evelyn Shaffer  Chief Data Center
Date: 12/20/13

LEIMG Katrina Eisenhauer  Information Resources Specialist
Advisor: Date: 12/20/2013

PCO: Rita W. Jackson  Contracting Officer
Phone: (804) 734-8000 Ext: 48199 Date: 12/20/2013

Reviews: We have reviewed this Limited Source Justification (LSJ) and find that justification is adequate to support other than full and open competition.

Program Evelyn Shaffer
Manager: Signature:  Date: 12/20/13

Legal Counsel: J F Hayes
(Printed Name) Signature:  Date: 12/20/13

Director of Lawrence P. Hahn
Contracting: Signature:  Date: 01 JAN 2014

Competition Melissa Rios
Advocate: Signature:  Date: 12/26/13



**Department of Defense
Defense Commissary Agency**

**Limited Source Justification
(Reference FAR 8.405-6)**

General Services Administration Federal Supply Schedule

This acquisition is being conducted under the authority of Section 201 of the Federal Property and Administrative Services Act of 1949 (40 U.S.C.501) Multiple Award Schedule Program FAR 8.401 and is justified by the following facts and rationale required under FAR 8.405-6 (a)(i)B, Only one source is capable of providing the supplies or services required at the level of quality required because the supplies or services are unique:

(1) Agency and Contracting Activity:

Defense Commissary Agency
1300 E Avenue
Fort Lee, VA 23801-1800

Requiring Activity: Information Technology Directorate (LEIT)

Contracting Activity: Directorate of Contracting, IT Procurement Branch (LEASI)

The DeCA, Directorate of Contracting, Information Technology Branch, proposes to enter into a contract on the basis of other than full and open competition.

(2) Nature and/or description of the action being approved. This justification for other than full and open competition will result in award of a firm fixed priced delivery order against an existing GSA Schedule.

(3) Description of Supplies/Services.

Requisitions HQCAAA-3331-2100 and HQCAAA-3331-2101. DeCA has a requirement on a limited source basis to procure renewal maintenance support for Protegrity Defiance Security Manager Software licenses for its Oracle and Teradata environments. This application and licensing supports the following agency activities:

- a) Coverage of the Guard & Reserve Payment Card Industry (PCI),
- b) Coverage of the existing Protegrity Enterprise Security Administrator (ESA) server,
- c) Coverage of the existing Teradata database protector, and
- d) Coverage of the Linux file protector version (V) 6.

Item #	BASE PERIOD OF PERFORMANCE Description	Qty	Type
1	Protegrity File Protector (Open Systems) – 1 Server	1	Renewal
2	Protegrity Non-TD Database Protector (Open Systems) Non-Production – 1 Server	2	Renewal
3	Gold Support for Protegrity File Protector (Open Systems) - 1 Server	1	Renewal
4	Gold Support for Protegrity Non-TD Database Protector (Open Systems) Non-Production - 1 Server	2	Renewal
5	Gold Support Protegrity DPS for Teradata 5450/prior 8 to 11 Nodes-Test/Dev	1	Renewal
6	Gold Support Protegrity File Protector - Production	1	Renewal
7	Gold Support Protegrity DPS for Teradata 55xx 2 Nodes Test/Dev	1	Renewal
8	Gold Support for Defiance DPS Enterprise-Security Manager 2 nd +	1	Renewal
9	Gold Support Protegrity File Protector 0 Test/Dev	1	Renewal
10	Gold Support Protegrity DPS for Teradata 55xx 4 to 7 Nodes	1	Renewal
11	Gold Support Protegrity File Protector -Test/Dev	1	Renewal
12	Gold Support for Protegrity Enterprise Security Administrator (ESA)	1	Renewal

Item #	OPTION YEAR ONE Description	Qty	Type
1	Protegrity File Protector (Open Systems) – 1 Server	1	Renewal
2	Protegrity Non-TD Database Protector (Open Systems) Non-Production – 1 Server	2	Renewal
3	Gold Support for Protegrity File Protector (Open Systems) - 1 Server	1	Renewal
4	Gold Support for Protegrity Non-TD Database Protector (Open Systems) Non-Production - 1 Server	2	Renewal
5	Gold Support Protegrity DPS for Teradata 5450/prior 8 to 11 Nodes-Test/Dev	1	Renewal
6	Gold Support Protegrity File Protector - Production	1	Renewal
7	Gold Support Protegrity DPS for Teradata 55xx 2 Nodes Test/Dev	1	Renewal
8	Gold Support for Defiance DPS Enterprise-Security Manager 2 nd +	1	Renewal
9	Gold Support Protegrity File Protector 0 Test/Dev	1	Renewal
10	Gold Support Protegrity DPS for Teradata 55xx 4 to 7 Nodes	1	Renewal
11	Gold Support Protegrity File Protector -Test/Dev	1	Renewal
12	Gold Support for Protegrity Enterprise Security Administrator (ESA)	1	Renewal

Item #	OPTION YEAR TWO Description	Qty	Type
1	Protegrity File Protector (Open Systems) – 1 Server	1	Renewal
2	Protegrity Non-TD Database Protector (Open Systems) Non-Production – 1 Server	2	Renewal
3	Gold Support for Protegrity File Protector (Open Systems) - 1 Server	1	Renewal
4	Gold Support for Protegrity Non-TD Database Protector (Open Systems) Non-Production - 1 Server	2	Renewal
5	Gold Support Protegrity DPS for Teradata 5450/prior 8 to 11 Nodes-Test/Dev	1	Renewal
6	Gold Support Protegrity File Protector - Production	1	Renewal
7	Gold Support Protegrity DPS for Teradata 55xx 2 Nodes Test/Dev	1	Renewal
8	Gold Support for Defiance DPS Enterprise-Security Manager 2 nd +	1	Renewal
9	Gold Support Protegrity File Protector 0 Test/Dev	1	Renewal
10	Gold Support Protegrity DPS for Teradata 55xx 4 to 7 Nodes	1	Renewal
11	Gold Support Protegrity File Protector -Test/Dev	1	Renewal
12	Gold Support for Protegrity Enterprise Security Administrator (ESA)	1	Renewal

Acquire continued maintenance on Protegrity Data Security Management Solution software licenses under the existing GSA delivery schedule as noted below.

Base Year: February 1, 2014 through January 31, 2015
Option Year One: February 1, 2015 through January 31, 2016
Option Year Two: February 1, 2016 through January 31, 2017

Overall estimated total based on GSA published pricing: \$528,281.33.

(4) Identification of the justification and the rationale. Due to emerging security requirements regarding the protection of data-at-rest and mandates from the PCI, Sarbanes Oxley, Department of Defense (DoD) and DeCA's Information Assurance (IA) office, DeCA is required to implement and sustain a data security management solution.

This software is a high-performance enterprise level solution that protects sensitive data from internal and external threats. It also provides security administration the ability to centrally define, distribute, monitor and enforce security policy independent from database administration, in response to the PCI/IA separation of duties finding. In addition, a full range of audit logs and reports are available to provide awareness of regulatory conformity as it relates to sensitive data and IA compliance.

Sustaining the current licenses for PCI data security dissipates the vulnerability in the Agency's PCI/IA audit. If a viable solution is not maintained, the agency may require recertification at an expense more than the cost of new licenses needed to secure the PCI environment.

This requirement maintains DeCA's Oracle Data Protector and Teradata File Protector license agreement for Protegrity Defiance Security Manager Software and supports/ensures compliance of PCI data maintained for DeCA.

Teradata is the only authorized distributor for Protegrity licensing and support and the current contractor, Computer Marketing Associates (CMA), is the only authorized GSA reseller for this licensing and support. Due to the proprietary nature of the software the only other company authorized to resell the products and support is the manufacturer, Protegrity, Inc. who does not currently have a GSA schedule. The only other alternative would be to solicit the requirement on the open market in which case the agency could not guarantee that a lapse in support would not occur. A lapse in support could potentially shut down the agency's sales to Guard and Reserve patrons.

Additionally, in fiscal year 2013 DeCA actively sought an alternative solution when it needed to add licenses to the environment to rectify compliance issues identified during a PCI audit on Guard and Reserve sales. An alternative solution would have cost the agency 65% more than the fiscal year 2013 solution which entailed adding additional licenses and their maintenance support.

Interchange with other vendor applications being utilized within the Agency were considered as an alternative solution for PCI compliance, and Protegrity Defiance Security Manager Software was deemed to be most cost effective.

(5) Determination by the ordering activity Contracting Officer that the anticipated order represents the best value consistent with 8.404(d). In accordance with FAR 8.404, 12.209, 13.106-1(2), and 14.408-2, I hereby determine that the anticipated cost or price to the Government for this contract action will be fair and reasonable. The price reasonableness memorandum detailing the Fair and Reasonable Price Determination will be included the contract file documentation. Additionally, DeCA can expect to receive a pricing discount above the established fair and reasonable GSA schedule pricing.

(6) Market Research. Market research was not conducted for this follow-on requirement as the agency actively researched other solutions in fiscal year 2013 when a solution was sought to rectify compliance issues identified during a PCI audit. At that time it was determined that an alternative solution would have cost the agency 65% more than procuring the additional licensing and its maintenance support. Renewal maintenance costs are more cost effective than procurement of an alternative solution. Built into the purchase price of a new software application would be costs associated with migration/integration with all existing platforms, consulting/training and travel costs. These costs are in addition to the cost of the software application/licensing.

The manufacturer has provided a written statement that there is only one authorized GSA schedule reseller for these products and their respective maintenance support.

(7) Any other facts supporting the justification. As DeCA currently utilizes this solution, the benefits to be derived allow the agency more manageability by keeping all PCI/Personal Identifiable Information (PII) protection requirements under one umbrella application. It allows the agency to manage and/or minimize costs by maintaining only one application versus having to maintain multiple applications should a new solution be provided under a new solicitation.

(8) A statement of actions, if any, the agency may take to remove or overcome any barriers that preclude the agency from meeting the requirements of 8.405-1 and 8.405-2 before any subsequent acquisition for the supplies or services is made. In an effort to prevent having to replace major portions of its enterprise architecture, the government's only option is to seek cost reductions by negotiating prices below the schedule holder's published price lists to ensure that it is always obtaining the best possible pricing.

(9) Listing of Interested Sources:

Proposed Contractor: Computer Marketing Associates, Inc. (CMA)
1861 International Drive, Suite 280
Tysons Corner, VA 22102-4412
POC: Cathy Crick (703) 917-7725
GSA # GS-35F-0550U

(10) Technical Certification: "I certify that the supporting data under my cognizance which are included in the J&A are accurate and complete to the best of my knowledge and belief."

NAME: Evelyn Shaffer

SIGNATURE: 

TITLE: Chief Data Center

DATE: 12/20/13

CONTRACTING OFFICER CERTIFICATION: "I have reviewed this justification and find it to be accurate and complete to the best of my knowledge and belief. Since this justification does not exceed \$650,000 and pursuant to the authority of 10 U.S.C. 2304(c)(1) provided that funds are available or will be made available and provided that the services and/or supplies herein described have otherwise been authorized for acquisition, this review serves as approval."

NAME: Rita W. Jackson

SIGNATURE: 

TITLE: Chief, IT Procurement Branch/
Contracting Officer

DATE: December 20 2013

ALL QUESTIONS REGARDING THIS LIMITED SOURCES JUSTIFICATION ARE TO BE
REFERRED TO THE CONTRACTING OFFICER
RITA W. JACKSON (804) 734-8000 x48199
