


JUSTIFICATION REVIEW DOCUMENT

Brand Name Blue Coat Hardware, Embedded Software and its Maintenance Support


CONTROL NUMBER: HQC007-14-32
PURCHASE REQUEST: HQCAAA-4099-2100

Description of Acquisition: The Defense Commissary Agency (DeCA), Information Technology Directorate has a requirement for brand name Bluecoat hardware, embedded software and their maintenance support to replace the current web proxy servers that are at End of Life (EoL).

Estimated Contract Amount: \$457,333.10

Prepared by: Jason Nuckols 

Contract Specialist
Date: 06/13/2014

Technical: Joseph Amabile 

IT Specialist
Date: 6/13/2014

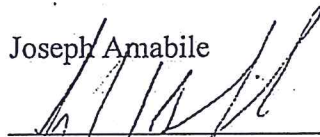
LEIMG Kim Short KHS
Advisor:

IT Specialist Advisor
Date: 6/13/2014

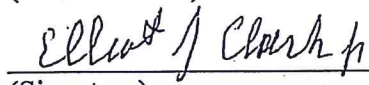
PCO: Rita W. Jackson RWJ
Phone: (804) 734-8000, Ext: 48199

Contracting Officer
Date: 6/13/2014


REVIEWS: We have reviewed this J&A and find the justification adequate to support other than full and open competition.

Program Manager: Joseph Amabile

(Signature)

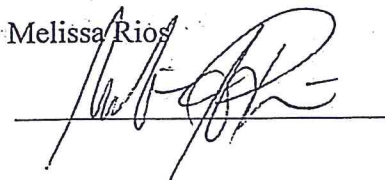
Date: 6/13/2014

Legal Counsel: Elliot J Clark Jr
(Printed Name)

(Signature)

Date: 6/17/2014

Director of Acquisition Management: Lawrence P. Hahn

(Signature)

Date: 17 Jun 2014

Competition Advocate: Melissa Rios


Date: 6/17/14

(Signature)
J&A FOR OTHER THAN FULL AND OPEN COMPETITION

DECA CONTROL NUMBER: HQC007-14-32

1. REQUIRING OFFICE and CONTRACTING AGENCY

Defense Commissary Agency (DeCA)
1300 E Avenue
Fort Lee, VA 23801-1800

Requiring Activity: Information Technology Directorate

Contracting Activity: Directorate of Acquisition Management, Information Technology Branch

2. NATURE/DESCRIPTION OF ACTION(S): This justification for other than full and open competition will result in award of a firm fixed price delivery order for the procurement of Blue Coat hardware, embedded software and its maintenance support.

3. DESCRIPTION OF SUPPLIES/SERVICES: This requirement is for the purchase of brand name Blue Coat web proxy server hardware, embedded software and their maintenance support as identified below.

PERFORMANCE PERIOD: SINGLE YEAR				
ITEM	DESCRIPTION	MFG Part Number	QTY	TYPE
0001	Blue Coat SG900-30, Proxy Edition	SG900-30-PR	6	NEW
0002	Next Business Day Delivery Hardware Support, SG900-30-PR, 1 YR	HNBD51Y-SG900-30-PR	1	NEW
0003	Software Maintenance End Customer Support, 24x7 L1-3 Software Only, SG900-30-PR, 1 YR	SL131Y-SG900-30-PR	1	NEW

Estimated cost - \$457,333.10

Performance Period: Date of shipment on or before 08/01/2014 through 07/31/2015

4. IDENTIFICATION OF STATUTORY AUTHORITY: 10 U.S.C. 2304(c)(1) as implemented by FAR 6.302-1(c), Application for brand name descriptions.

5. IDENTIFICATION OF JUSTIFICATION RATIONALE: This is a Brand Name requirement for Blue Coat web proxy server hardware, embedded software and their maintenance support at DeCA. The use of proxy servers is mandated by the Department of Defense (DoD), Defense Information Systems Agency (DISA) security technical configuration guidelines (STIG). All network connections from the enclave must be proxied.

The Blue Coat Proxy Servers secure DeCA's outbound internet and Non-Classified Internet Protocol Router Network (NIPRNet) access by content inspection and virus/malware scanning all web requests. It also allows the agency to determine where users may visit on the internet by web site categorization. Lightweight Directory Access Protocol (LDAP) authentication mechanisms determine internet access and allows user reporting and monitoring.

The agency purchased Blue Coat hardware in 2010. As such, Blue Coat is the required brand because the hardware and its supporting software must be compatible with the agency's existing Blue Coat platform. The existing Blue Coat hardware/software is used to scan internet content for malware and viruses, manage and enforce internet usage policies, cyber security forensics, and developing internet usage reports. Other vendors provide similar capabilities, however the agency would have to acquire additional hardware/software due to compatibility issues with the current infrastructure and spend dollars in deployment labor.

6. FEDBIZOPPS (FBO) ANNOUNCEMENT/POTENTIAL SOURCES: In accordance with FAR Part 5.202(a) 11, this requirement will be posted with the issuance of the solicitation on the respective contracting agency's website.

7. DETERMINATION OF FAIR AND REASONABLE COST: In accordance with FAR parts 8.404, 12.209, 13.106(2), and 14.408-2, I hereby determine that the anticipated cost or price to the Government for this contract action will be fair and reasonable. The price reasonableness memorandum detailing the Fair and Reasonable Price Determination will be included in the contract file documentation.

8. MARKET RESEARCH: In accordance with DoD guidance, market research indicates that Blue Coat brand products are available through the Army Computer Hardware and Enterprise Software Solutions (CHESS) Information Technology Enterprise Solutions – 2 Hardware (ITES-2H) contract. However, this vehicle is only open to Army components, as such, DeCA cannot use this vehicle. Additional market research was conducted on NASA SEWP (SEWP) and GSA Advantage contract venues. Market research pricing reveals that the prices offered on GSA Advantage are significantly higher than pricing offered through the SEWP IDIQ contract vehicle. Due to a significant cost savings the preferred acquisition strategy would be to procure this hardware, its embedded software and their maintenance support through an existing SEWP IDIQ.

9. ANY OTHER SUPPORTING FACTS: Proxy Servers are mandated by the DoD DISA Network Security Technical Implementation Guides (STIG) in regard to all network connections from the network enclave will be proxied. Without this hardware upgrade, DeCA's network will not meet DoD DISA STIG requirements. Failure to comply would negatively impact DeCA's network audit and inspections to include the Command Cyber Readiness Inspection (CCRI), Federal Information Security Act (FISMA), and Payment Card Industry (PCI). These inspections certify the Agency's network is in good standing, and grants authorization to continue to execute mission essential functions and objectives.

10. ACTIONS TAKEN TO REMOVE BARRIERS TO COMPETITION: DeCA will continue to perform the necessary market research in accordance with the DoD's and DeCA's established market research guidebooks for its information technology network requirements; however, DoD

policy has established that for this type of commodity, unless the product(s) are STIG approved competition is limited at best. While this requirement is limited to companies that are able to provide brand name Blue Coat hardware, its embedded software and their maintenance support, an analysis of the market supports that resellers are available on SEWP

11. LISTING OF INTERESTED SOURCES: DeCA has identified three resellers through SEWP who have the capability of fulfilling this requirement. They are identified as small and large businesses.

12. TECHNICAL/REQUIREMENT CERTIFICATION: "I certify that the supporting data under my cognizance which are included in the J&A are accurate and complete to the best of my knowledge and belief."

NAME: Joseph Amabile

SIGNATURE: 

TITLE: IT Specialist

DATE: 6/13/2014

CONTRACTING OFFICER CERTIFICATION: "I have reviewed this justification and find it to be accurate and complete to the best of my knowledge and belief. Since this justification does not exceed \$650,000.00 and pursuant to the authority of 10 U.S.C. 2304(c)(1) provided that funds are available or will be made available and provided that the services and/or supplies herein described have otherwise been authorized for acquisition, this review serves as approval."

NAME: Rita W. Jackson

SIGNATURE: 

TITLE: Chief, IT Procurement Branch
Contracting Officer

DATE: June 13, 2014

ALL QUESTIONS REGARDING THIS JUSTIFICATION AND APPROVAL ARE TO BE REFERRED TO THE CONTRACTING OFFICER:
MS. RITA W. JACKSON 804-734-8000 X48199.