

**JUSTIFICATION REVIEW DOCUMENT**

**Description of Acquisition:** Modification to extend contract HDEC02-04-D-0001 with Military Deli Bakery Services (MDBS) to provide for uninterrupted operation of deli-bakery operations at various commissaries located in California, Washington, Montana, Idaho, Nevada, Utah, Arizona, Alaska and Hawaii.

**Statutory Authority:** 10 U.S.C. 2304(c)(1)

Est. Amount: \$ 46,707,211  
Amended Value of \$ 18,132,879.33  
Total = \$64,840,090

**Prepared by:** Cynthia Renfroe  
Telephone (804) 734-8000, 48408

Contract Specialist  
Date: June 20, 2014

**PCO:** Amy A. Williams  
Telephone (804) 734-8000, 48408

Contracting Officer  
Date: June 20, 2014

**Technical Requirements:** David Leffert  
Telephone (804) 734-8000, 48566

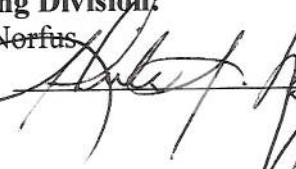
Commissary Management Specialist  
Date: June 20, 2014

**Signatures are required below:**

**Reviews:** I have reviewed the J&A and find that justification is adequate to support other than full and open competition.

**Program Manager:** David Leffert  
Signature:  Telephone: (804) 734-8000, 48566  
Date: June 30, 14

**Legal Counsel:** Helen J. White  
Signature:  Telephone: (804) 734-8000, 48207  
Date: July 1, 2014

**Acting Chief, Resale Contracting Division:** Sheila S. Norfus  
Signature:  Telephone: (804) 734-8000, 48889  
Date: 7-1-2014

**DeCA Competition Advocate:** Ernie Favale  
Signature:  Telephone: (804) 734-8000, 48548  
Date: 7/2/14

**JUSTIFICATION AND APPROVAL  
FOR OTHER THAN FULL AND OPEN COMPETITION**

**1. Contracting Office:** Defense Commissary Agency (DeCA), Resale Contracting Directorate, (MPR), Fort Lee, Virginia

**2. Type of Contract Action:** Modification of contract HDEC02-04-D-0001 with Military Deli Bakery Services (MDBS). This modification will extend the period of performance for the current J&A from its current expiration of August 31, 2014, to May 31, 2015, a nine month extension. The contract type is a requirements type. The Resale Stock Fund Activity, Defense-Wide Working Capital Fund, provides funding.

**3. Description of Supplies/Services:** This action will provide uninterrupted operation of deli-bakeries at commissaries located in Eielson AFB, AK; Ft. Wainwright, AK; Anchorage Area, AK; Davis-Monthan, AZ; Ft. Huachuca, AZ; Luke AFB, AZ; Twenty-Nine Palms, CA; Camp Pendleton, CA; Edwards AFB, CA; Lemoore NAS, CA; Los Angeles, CA; Ft. Irwin, CA; Imperial Beach, CA; Beale AFB, CA; McClellan AFB, CA; Port Hueneme, CA; Ord Community, CA; March AFB, CA; Miramar MCAS, CA; North Island NAS, CA; San Diego, CA; Travis AFB, CA; Vandenberg AFB, CA; Hickam AFB, HI; Kaneohe Bay, HI; Pearl Harbor, HI; Schofield Barracks, HI; Mountain Home AFB, ID; Malmstrom AFB, MT; Nellis AFB, NV; Hill AFB, UT; Bremerton NS, WA; Fairchild, WA; Ft. Lewis, WA; Smokey Point, WA; McChord AFB, WA; Bangor NBK, WA; Whidbey Island, WA; Dugway PG, UT; San Onofre, CA, and Ft. Hunter Liggett, CA

**4. Authority Cited:** 10 U.S.C. 2304(c)(1), in accordance with FAR 6.302-1, Only One Responsible Source and no other supplies or services will satisfy Agency requirements.

**5. Reason for Authority Cited:**

As previously described under the Justification and Approval (J & A), Control No. HDEC02-12-70, Amendment 0002, the follow-on procurement to the current contract HDEC02-04-D-0001 was delayed to allow the Agency to conduct a Black Belt study to redefine the business model of the current deli-bakery operations and its requirements. In October 2013, the study submitted a final draft of the Performance Work Statement (PWS) that indicated that the requirements were ready and the procurement could begin. The first solicitation under the new business model was issued on February 20, 2014.

This is the third of three solicitations incorporating the new business model for the deli-bakery operations and will apply "lessons learned" from the first and second solicitation, HDEC02-14-R-0004, and solicitation HDEC02-14-R-0002. Accordingly, the acquisition milestones have been staggered to allow for near completion of each phase of the first and second solicitation to determine any "lessons learned" and implement those lessons learned into the third solicitation. The staggered acquisition milestones project the second solicitation to be released on July 25, 2014, and the acquisition milestones project the third solicitation to be released on August 25, 2014. The remaining phases of the acquisition will require nine months to complete.


In the absence of a contract extension, deli/bakery operations will cease in the stores utilizing this contract. Inevitable and irrevocable damages to the Agency in the form of lost sales and reduced operating funds will negatively impact the Agency mission to provide a benefit to military members and their families. The commissary benefit is a cornerstone of the military quality of life. Failure to render this benefit will lead to a reduction in the morale and welfare of our armed forces, ultimately affecting the individual military member's focus and performance of their defense mission. Therefore, it is essential that DeCA provides fully operational commissary stores, to include the deli/bakery operations, and that DeCA takes appropriate action to maintain the current source of those operations.

6. **Efforts to Obtain Competition:** No changes from the initial J&A.
7. **Fair and Reasonable Cost Determination and Contracting Officer Certification:** No changes from the initial J&A.
8. **Market Research:** No changes from the initial J&A.
9. **Other Factors:** No changes from the initial J&A.
10. **Interested Sources:** No changes from the initial J&A.
11. **Action to Increase/Foster Competition:** No changes from the initial J&A.

**Technical/Requirements Certification:**

I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.

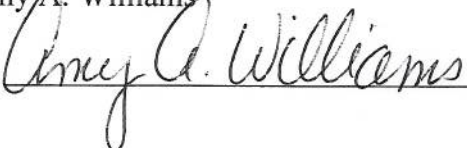
Name: David Leffert Commissary Management Specialist

Signature:  Date: Jun 30, '14

**Fair and Reasonable Cost Determination and Contracting Officer Certification:**

I hereby determine that the anticipated cost for this contract action will be fair and reasonable. I certify that this J&A is accurate and complete to the best of my knowledge and belief.


Name: Amy A. Williams Contracting Officer

Signature:  Date: 6/27/14

**APPROVAL**

Based on the foregoing justification, I hereby approve the procurement of the continuation of services of deli/bakery operations for the forty-one commissaries covered under contract HDEC02-04-D-0001 for a nine-month extension, September 1, 2014, through May 31, 2015, on an other than full and open competition basis pursuant to the authority of 10 U.S.C. 2304(c) (1), provided funds are available, or will be available, and provided that the services and property herein described have otherwise been authorized for acquisition.

**APPROVED:**

Signature:  Date: 7/16/14  
Joseph H. Jeu  
Director, Defense Commissary Agency