

### JUSTIFICATION REVIEW DOCUMENT

**Description of Acquisition:** Modification to extend contract HDEC02-04-D-0001 with Military Deli Bakery Services (MDBS) to provide for uninterrupted operation of deli/bakeries operations at various commissary locations in Alaska, Hawaii, California, Washington, Nevada, Arizona, Idaho, Montana, and Utah, as set forth elsewhere in this Justification Document.

**Statutory Authority:** 10 U.S.C. 2304(c)(1)      Est. Amount: \$28,206,701 +  
Amended value of \$18,500,509.94  
= \$46,707,211

<b>Prepared by:</b>	Cynthia A. Walker Telephone (804) 734-8000, 48890	Contract Specialist Date: <u>August 26, 2013</u>
<b>PCO:</b>	Phyllis A. McGowan Telephone (804) 734-8000, 48900	Contracting Officer Date: <u>August 26, 2013</u>
<b>Technical/ Requirements</b>	David Leffert Telephone (804) 734-8000, 48566	Commissary Management Specialist Date: <u>August 26, 2013</u>

**Signatures are required below:**

**Reviews:** I have reviewed the J&A and find that justification is adequate to support other than full and open competition.

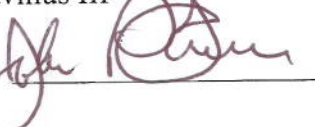
**Program Manager:** David Leffert      Telephone: (804) 734-8000, 48232

Signature:       Date: 8/26/13

**Legal Counsel:** Helen J. White      Telephone: (804) 734-8000, 48116

Signature:       Date: 8/26/13

**Chief of Contracting Office** John P. Lavinus III      Telephone: (804) 734-8000, 48547

Signature:       Date: 8/26/13

**DeCA Competition Advocate** Melissa A. Rios      Telephone: (804) 734-8000, 48680

Signature:       Date: 8/27/13



## JUSTIFICATION AND APPROVAL

### FOR OTHER THAN FULL AND OPEN COMPETITION

**1. Contracting Office:** Defense Commissary Agency (DeCA), Resale Contracting Directorate, (MPR), Fort Lee, Virginia

**2. Type of Contract Action:** Modification of contract HDEC02-04-D-0001 with MDBS. The modification will extend the period of performance for the current J&A from its current expiration of September 30, 2013, to August 31, 2014, an eleven month extension. The contract type is a requirements type. The Resale Stock Fund Activity, Defense-Wide Working Capital Fund, provides funding.

**3. Description of Supplies/Services:** This action will provide uninterrupted operation of deli-bakeries in commissaries located in Eielson AFB, AK; Ft. Wainwright, AK; Anchorage Area, AK; Davis-Monthan AFB, AZ; Fort Huachuca, AZ; Luke AFB, AZ; 29 Palms MCAGCC, CA; Camp Pendleton, CA; Edwards AFB, CA; Los Angeles, CA; Fort Irwin, CA; Imperial Beach, CA; Lemoore NAS, CA; McClellan AFB, CA; Port Hueneme NS, CA; Ord Community, CA; March AFB, CA; Miramar MCAS, CA; North Island NAS, CA; San Diego NS, CA; Travis AFB, CA; Vandenberg AFB, CA; Hickam AFB, HI; Kaneohe Bay MCBH, HI; Pearl Harbor NB, HI; Schofield Barracks, HI; Mountain Home AFB, ID; Malmstrom AFB, MT; Nellis AFB, NV; Hill AFB, UT; Bremerton NS, WA; Fairchild, WA; Fort Lewis, WA; Smokey Point, WA; McChord AFB, WA; Bangor NBK, WA; and Whidbey Island, WA.

**4. Authority Cited:** 10 U.S.C. 2304(c)(1), in accordance with FAR 6.302-1, only one responsible source and no other supplies or services will satisfy Agency requirements.

**5. Reason for Authority Cited:**

Contract HDEC02-04-D-0001 is scheduled to expire on September 30, 2013. Progress with the follow-on procurement has been delayed as a result of the ongoing project to redefine the current deli/bakery requirements model. Information provided by the contractor community regarding this requirement was comprehensive and in depth beyond what DeCA had anticipated. This resulted in the need to expand research efforts to support an informed decision in finalizing the recommendations for the new deli/bakery requirements model. The Deli/Bakery Program Manager and the Deli/Bakery Special Project Team Black Belt project the revised PWS will not be ready until January 2014. Therefore, it is anticipated that contract coverage will not begin until September 1, 2014.

In the absence of a contract extension, deli/bakery operations will cease in the stores utilizing this contract. Inevitable and irrevocable damages to the Agency in the form of sales lost and reduced operating funds will negatively impact the Agency mission to provide a benefit to military members and their families. The commissary benefit is a cornerstone of the military

quality of life. Failure to render this benefit will lead to a reduction in the morale and welfare of our armed forces, ultimately affecting the individual military member's focus and performance of their defense mission. Therefore, it is essential that DeCA provides fully operational commissary stores, to include the deli/bakery operations, and that DeCA takes appropriate action to maintain the current source of those operations.

MDBS has been performing this contract successfully for the past 8 years. Based on the past performance information provided by the stores covered by this contract, MDBS is providing the products and services required by the contract. MDBS is the only known source that is available to operate the deli/bakeries in these commissary stores for this extension period.

**6. Efforts to Obtain Competition:** No changes from the initial J&A.

**7. Fair and Reasonable Cost Determination and Contracting Officer Certification:**

No changes from Amendment 0001.

**8. Market Research:** No changes from Amendment 0001.

**9. Other Factors:** No changes from Amendment 0001.

**10. Interested Sources:** No changes from Amendment 0001.

**11. Action to Increase/Foster Competition:** No changes from Amendment 0001.



**Technical/Requirements Certification:**

I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.

Name: David Leffert Commissary Management Specialist

Signature:  Date: 8/26/13

**Fair and Reasonable Cost Determination and Contracting Officer Certification:**

I hereby determine that the anticipated cost for this contract action will be fair and reasonable. I certify that this J&A is accurate and complete to the best of my knowledge and belief.

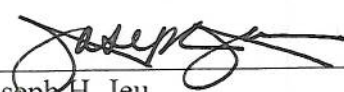
Name: Phyllis A. McGowan Contracting Officer

Signature:  Date: 8/26/2013

**APPROVAL**

Based on the foregoing justification, I hereby approve the procurement of the continuation of services of deli/bakery operations for the 37 commissaries covered under contract HDEC02-04-D-0001 for a eleven month extension, October 1, 2013, through August 31, 2014, on an other than full and open competition basis pursuant to the authority of 10 U.S.C. 2304(c) (1), provided funds are available, or will be available, and provided that the services and property herein described have otherwise been authorized for acquisition.

APPROVED:

Signature:  Date: 8/30/13  
Joseph H. JEU  
Director, Defense Commissary Agency