

JUSTIFICATION REVIEW DOCUMENT

CONTROL NUMBER: HQC007-13-41

PURCHASE REQUEST: HQCAAA-3193-2101 & HQCAAA-3193-2102

Description of Acquisition: This requirement is to procure a brand name Cross Match Technologies Electronic Fingerprint Capture and Submission hardware, software and maintenance support in accordance with established Office of Personnel Management and DoD Policy and Executive Order 10450.

Statutory Authority: 10 U.S.C. 2304(c)(1) as implemented by the Federal Acquisition Regulation (FAR) Parts 6.302-1(c), Application of Brand Name descriptions

Prepared by: Jason Nuckols [Signature] Contract Specialist
Date: 09/17/2013

Requirements/: Crisanta Talon CT / Miriam Anderson MA Lead Personnel Security Specialist/
Technical Program Manager
Date: 9/19/2013 / 9/19/13

LEIMG Rep: Debbie Emory [Signature] Lead IT Specialist
Date: 9/18/13

PCO: Rita W. Jackson RWJ Contracting Officer
Phone: (804) 734-8000 Ext: 48199 Date: Sept 19, 2013

REVIEWS: We have reviewed this J&A and find the justification adequate to support other than full and open competition.

Program Manager: Miriam Anderson
Signature: [Signature] Date: 9/19/13

Legal Counsel: Elliot J Clark J
(Printed Name)
Signature: [Signature] Date: Sept 19, 2013

Director of Contracting: Lawrence P. Hahn
Signature: [Signature] Date: 12 5 2013

Competition Advocate: Melissa Rios
Signature: [Signature] Date: 9/19/13

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JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION

DeCA CONTROL NUMBER: HQC007-13-41

1. REQUIRING ACTIVITY AND CONTRACTING OFFICE:

Defense Commissary Agency (DeCA)
1300 E Avenue
Fort Lee, VA 23801-1800

Requiring Activity: Personnel Security Office

Contracting Activity: Directorate of Contracting, Information Technology Branch

2. NATURE/DESCRIPTION OF ACTION(S): This justification for other than full and open competition will result in award of a firm fixed price delivery order for brand name Cross Match Technologies Electronic Fingerprint Capture and Submission hardware, software and maintenance support.

3. DESCRIPTION OF SUPPLIES/SERVICES: This requirement is for the purchase of brand name Cross Match Technologies Electronic Fingerprint Capture and Submission hardware, software and maintenance support to be used by the DeCA Headquarters Personnel Security Office as noted below:

| Item | Description | Manufacturer | Qty | Type |
|------|--|--------------|-----|------|
| 1 | CMT Shipping Assembly, L Scan Guardian L vS, with Auto Capture & Rolls | 920160-001 | 1 | New |
| 2 | CMP Enhanced Warranty for 10-Print System, 12-months, ID 442, 500, 700, 1000, 1000T or Guardian System Enhanced Warranty. Duration 1 year. | 930097 | 1 | New |
| 3 | CMT Software Only, Live Scan Management System (LSMS) | 850026 | 1 | New |
| 4 | CMT Part Software, LSMS Configuration, 1 Year Limited warranty for media included | 850391-019 | 1 | New |
| 5 | CMT Software, Submission, OPM, SEAT License | 850181-119 | 1 | New |
| 6 | CMT Implementation, LSMS, First Day On Site, System Implementation Training, First Day On-Site | 930100-01 | 1 | New |
| 7 | CMT FBI Approved Flatbed Scanner | 925019 | 1 | New |
| 8 | CMT Kit, Small Supply-Guardian | 900242 | 16 | New |

PERIOD OF PERFORMANCE follows:

Base Year – Date of shipment through one year inclusive of one year warranty -

Base year:

Option Year One: October 30, 2014 – August 31, 2015 -

Option Year Two: September 1, 2015 – August 31, 2016 -

Option Year Three: September 1, 2016 – August 31, 2017 -

Option Year Four: September 1, 2017 – August 31, 2018 -

4. IDENTIFICATION OF STATUTORY AUTHORITY: 10 U.S.C. 2304(c)(1) as implemented by FAR Part 6.302-1(c). Application of Brand Name Descriptions

5. IDENTIFICATION OF JUSTIFICATION RATIONALE: The Office of Personnel Management (OPM) has established policy which requires individuals being submitted for proposed employment with the federal government undergo a background investigation. Consequently the Department of Defense (DoD), Under Secretary of Defense for Intelligence (USD(I)) issued a similar mandate dated July, 10, 2010. This policy requires initial investigations inclusive of fingerprint submissions be sent to OPM. Fingerprints are submitted to OPM's Fingerprint Transaction System (FTS), electronically, via the Federal Bureau of Investigation (FBI) utilizing an Approved Integrated Automated Fingerprint Identification System (AFIS) which utilizes OPM approved software. Approved AFIS vendors are located on the FBI's Integrated Automated Fingerprint Identification System (IAFIS) certified product listing. In order for DeCA to comply with both the OPM and DoD's mandates, it must acquire a system utilizing IAFIS.

DoD's three year transition to electronic fingerprint capture and submission supports the goals established by the Intelligence Reform and Terrorism Prevention Act of 2004 (IRPTA) and the Implementation of Homeland Security Presidential Directive 12 (HSPD-12).

All DoD components are mandated to achieve 100% compliance with the Transition to Electronic Fingerprint Capture and Submission in Support of Background Investigations not later than December 31, 2013. The use of automated electronic fingerprint devices will greatly speed the capture, submission and processing time while providing higher quality images. In order for DeCA to integrate with the OPM-approved software for this initiative, LSMS must be acquired. DeCA will be placed on the non-compliant list if this initiative is not met by December 31, 2013.

As such, DeCA requires Electronic Fingerprint Capture and Submission capability for its Head Quarters (HQ), Fort Lee Commissary new-hire suitability investigations, security clearance background investigations, and contractors requiring Common Access Cards (CACs) under HSPD-12/National Security. Stores and contractors without electronic fingerprint support will send hardcopy fingerprint cards to HQ to be scanned and electronically transmitted to OPM.

Based on the low volume of requests submitted by DeCA, the solution must also include dial-up system security transmission capability.

DeCA reviewed the IAFIS approved product listing and there are a number of systems available. One such system is the Cross Match Technologies Live Scan System that utilizes OPM-approved software which also provides the dial up capability necessary to perform this function. Additionally, DeCA polled 42 DoD activities and the Army Air Force Exchange System to determine which system was the most frequently utilized. Of the activities surveyed, the Cross Match appears to be the most frequently used with 18 systems deployed. Cogent and Identix both have nine systems deployed, the Identification system has three deployed and Biometrics has two systems deployed.

The CrossMatch workstation is being sought to meet the current OPM and DoD mandates which must be implemented not later than December 31, 2013. Based on the survey of DoD activities polled, it also appears to be the most frequently utilized system. Based on the DoD's mandate to maintain uniformity among commercial systems within the DoD, DeCA intends to procure the Cross Match system which gives it the ability to link directly with OPM.

6. FEDBIZOPPS (FBO) ANNOUNCEMENT/POTENTIAL SOURCES. In accordance with FAR Part 6.305, this J&A will be posted with the solicitation.

7. DETERMINATION OF FAIR AND REASONABLE COST: In accordance with FAR parts 8.404, 12.209, 13.106-1(2) and 14.408-2, I hereby determine that the anticipated cost or price to the Government for this contract action will be fair and reasonable. The Price Reasonableness Memorandum detailing the Fair and Reasonable Price Determination will be included in the contract file documentation.

8. MARKET RESEARCH: Market research was conducted through the approved IAFIS FBI website to look at the different systems being offered. Additionally, DeCA reached out to the Fort Lee Security Office, as well as, references provided by the DoD Under Secretary of Defense and FBI to determine the most frequently procured system.

9. ANY OTHER SUPPORTING FACTS: DeCA HQ and the Fort Lee Commissary process an average of 40 background investigations monthly, each requiring fingerprint submission. Stores and contractors without electronic fingerprint support must send hardcopy fingerprint cards to HQ Personnel Security Office to be scanned and electronically transmitted to OPM. As an alternative to purchasing an electronic fingerprint device, the DeCA Support Agreement Manager who handles Interagency Support Agreements sought support via an agreement with the Fort Lee Security Office; however, the Fort Lee Office replied that they are unable to support DeCA's request.

Electronic Fingerprint Capture and Submission must comply with FBI standards and DOD Electronic Biometrics Transmission Standard. The use of automated electronic fingerprint devices will greatly speed the capture, submission and processing time while providing higher quality images. In order for DeCA to integrate with the OPM-approved software for this initiative, LSMS must be acquired. DeCA will be placed on the non-compliant list if this initiative is not met by December 31, 2013.

10. ACTIONS TAKEN TO REMOVE BARRIERS TO COMPETITION:

Because this action is an OPM and DoD mandate and the sources are limited to those companies that are on the FBI approved AFIS products list, competition will be limited to those companies that have the capabilities of fulfilling the criteria as established by the FBI.

11. LISTING OF INTERESTED SOURCES: DeCA has identified numerous resellers available through the NASA SEWP IV contract vehicle that have the capability of fulfilling this requirement. There are both large and small business resellers available; however, the product being sought is that of a large business manufacturer.

12. TECHNICAL/REQUIREMENT CERTIFICATION: "I certify that the supporting data under my cognizance which are included in the J&A are accurate and complete to the best of my knowledge and belief."

NAME: Miriam Anderson **SIGNATURE:** Miriam L. Anderson
TITLE: Program Manager **DATE:** 9/19/13

CONTRACTING OFFICER CERTIFICATION: "I have reviewed this justification and find it to be accurate and complete to the best of my knowledge and belief. Since this justification does not exceed \$650,000 thousand and pursuant to the authority of 10 U.S.C. 2304(c)(1) provided that funds are available or will be made available and provided that the services and/or supplies herein described have otherwise been authorized for acquisition, this review serves as approval."

NAME: Rita W. Jackson **SIGNATURE:** Rita W. Jackson
TITLE: Chief, IT Procurement Branch Contracting Officer **DATE:** Sept 19, 2013

ALL QUESTIONS REGARDING THIS J&A SHOULD BE REFERRED TO:
MS. RITA W. JACKSON,
CONTRACTING OFFICER, (804) 734-8000 X48199

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