

**LIMITED SOURCES JUSTIFICATION**

CONTROL NUMBER: HQC007-13-24  
PURCHASE REQUEST: HQCAA-3073-2100

**Description of Acquisition:** This requirement is to purchase brand name Gigamon hardware, software, maintenance support, professional services and renewal maintenance support of existing Gigamon hardware and software.

**Statutory Authority:** Section 201 of the Federal Property and Administrative Services Act of 1949 (40 U.S.C.501) Multiple Award Schedule Program FAR 8.401 and is justified by the following facts and rationale required under FAR 8.405-6(b) (1), brand name specifications

Prepared by: Jason Nuckols [Signature] Contract Specialist  
Date: 05/3/2013

Technical: Mike Boring [Signature] Program Manager(s)  
Date: 5/3/13

LEIMG Rep: Debbie Emory [Signature] Lead IT Specialist  
Date: 5/3/13

PCO: Rita W. Jackson [Signature] Contracting Officer  
Phone: (804) 734-8000 Ext: 48199 Date: 5/03/2013

**REVIEWS:** We have reviewed this J&A and find the justification adequate to support other than full and open competition.

Program Manager(s): Mike Boring

Signature: [Signature] Date: 5/3/13

Legal Counsel: Elliot J. Clark Jr.  
(Printed Name)

Signature: [Signature] Date: 5/3/13

Division Chief: D. L. Wiggins

Signature: [Signature] Date: 05/03/2013

Competition Advocate: Melissa Rios

Signature: [Signature] Date: 5/6/13



**Department of Defense  
Defense Commissary Agency**

**HQC007-13-24**

**Limited Source Justification (LSJ)  
(Reference FAR 8.405-6)**

**General Services Administration Federal Supply Schedule**

This acquisition is being conducted under the authority of Section 201 of the Federal Property and Administrative Services Act of 1949 (40 U.S.C.501) Multiple Award Schedule Program FAR 8.401 and is justified by the following facts and rationale required under FAR 8.405-6(b) (1), brand name specifications as follows:

**1. Agency and Contracting Activity**

Defense Commissary Agency (DeCA)  
1300 E Avenue  
Fort Lee, VA 23801-1800

Requiring Activity: Information Technology Directorate

Contracting Activity: Store Services Support Division, IT Procurement Branch

DeCA, Store Services Support Division, IT Procurement Branch proposes to enter into a contract on a basis of other than full and open competition.

**2. Nature and/or description of the action being approved.**

The Defense Commissary Agency (DeCA) has a requirement on a limited source basis to procure brand name Gigamon hardware, software, maintenance support and services for its Information Technology Directorate as required by the Department of Defense's mandate to monitor network traffic visibility.

In accordance with FAR part 8.405-6. limited sources, DeCA will solicit and negotiate with all known GSA resellers of the Gigamon hardware, software and maintenance support.

**3. Description of Supplies/Services. HQCAAA-3073-2100**

This requirement is to purchase brand name Gigamon hardware devices, software and maintenance support in support of the Defense Commissary Agency's (DeCA) requirement to monitor network traffic visibility for enterprises, data centers and service providers. Additionally, DeCA has a requirement to renew maintenance support for the Gigamon hardware and software purchased in fiscal year 2012 under contract HC1028-12-F-0669 as noted below:

*mm*



Item	Part #	Description	Qty	TYPE
1	GVS-432	GigaVUE-2404 8 10G ports, 4 1G ports with Citrus and CLI management, AC power	4	New
2	TAP-235	10GigaTAP-4LRM for GigaVUE-2404, 1310nm Multimode tap blade with 4 taps	4	New
3	PRT-438	10 GigaPORT-8X, 8x10G fiber SFP+ port expansion blade for GigaVUE-2404	2	New
4	SMT-436	GigaSMART 6 port 2404 blade only, no license included on base model	2	New
5	SMT-DDP	GigaSMART De-Duplication feature module license per GigaSMART blade	2	New
6	SFP-532	10 Gig SFP+, Multimode 850nm SR	30	New
7	SFP-501	SFP, Copper, UTP with RJ-45 interface	38	New
8	GVS-421	GigaTAP-BPC In-Line, Bypass Tap, Copper, 1Gig-	8	New
9	TAP-201	GigaTAP-TX copper tap module, 2 taps per module, 420 chassis	16	New
10	TAP-241	GigaTAP-BPC In-Line, Bypass Tap, Copper 1Gig	18	New
11	GLK-322	GigaLINK-SR -SFP+ for GigaVUE-420, MM 850 10 Gig port module	10	New
12	GFM-FM-000	GigaVUE Fabric Manager (FM) Centralized Management SW Base License	1	New
13	BAI-PS-5-TRAVEL	Professional Services- 5 Day Engagement to assist w/integration, testing & conduct training	1	New

**OPTION YEAR ONE:**

Item	Part #	Description	Qty	Type
1	RNL-000	Gigamon Support Renewal: STANDARD level Support	1	Renewal

**OPTION YEAR TWO:**

Item	Part #	Description	Qty	Type
1	RNL-000	Gigamon Support Renewal: STANDARD level Support	1	Renewal

**OPTION YEAR THREE:**

Item	Part #	Description	Qty	Type
1	RNL-000	Gigamon Support Renewal: STANDARD level Support	1	Renewal

**OPTION YEAR FOUR:**

Item	Part #	Description	Qty	Type
1	RNL-000	Gigamon Support Renewal: STANDARD level Support	1	Renewal

#### **4. Identification of Statutory Authority and Justification Rationale.**

In accordance with the Federal Property and Administrative Services Act of 1949 (40 U.S.C.501) Multiple Award Schedule Program FAR 8.401 and as justified by FAR 8.405-6(b) (1), application of brand name specifications. Justification and rationale follows:

The Defense Commissary Agency (DeCA) manages commissary operations worldwide for the Defense Department. This includes the Headquarters, data centers, and approximately 250 commissaries worldwide.

In accordance with Department of Defense (DoD) directive (DoDD) 8530 and DoD Instruction 8500, agencies are required to capture electronic data and do anomaly based detection. In fiscal year 2012 the agency underwent its annual inspection; as such, based on the increased traffic created by virtualization, cloud computing and mobility usage created by laptops, tablets and smartphones accessed from both internal and external sources such as wireless networks, the inspection results required that the agency procure and deploy the use of high speed data switches and Gigamon Taps. With the deployment of the new high speed data switches and taps on the agency's core network, which are intended to increase network performance and throughput, it significantly reduces the volume of network traffic visible to the agency's Intrusion Prevention and Detection sensors (IPS/IDS). The data port speeds on the new high speed switches far exceed the capacity of the existing IDS/IPS sensors; as such, the agency has a need to upgrade and/or maximize the use of their current switches and taps.

The Gigamon network tap solution allows existing IPS/IDS systems to be used in conjunction with the new high speed data switches, and supplement/interoperate with existing network defense infrastructure, including previously procured and deployed Gigamon network taps. Utilizing brand name Gigamon taps will ensure compatibility issues are minimized to the maximum extent practicable while ensuring that real time data collection, storage and analysis functions are maximized through this appliance. This enhanced tap allows for extensive visibility in the network traffic of DeCA's physical and virtual environments without impacting the production environment's stability or performance. This product allows multiple teams comprised of management, security and/or monitoring to perform their functions independent of each other.

The taps, like software are proprietary to their manufacturer; therefore, in order to maintain



100% compatibility with our existing Gigamon taps the agency requires additional Gigamon taps to maximize productivity. The control function needs to be consolidated and consistent among taps; as such, taps, like software, contain an architectural proprietary control function. Utilizing another brand of network tap hardware would introduce incompatibilities, and produce unpredictable effects on existing Gigamon tap infrastructure and legacy network defense components, thus increasing the risk to network security operations."

**5. Determination by the Ordering Activity Contracting Officer that the anticipated order represents the best value consistent with 8.404(d).**

The Contracting Officer has determined that issuing a Delivery Order against an existing GSA schedule in support of this upgrade represents the best value to the Government. This order will be placed in accordance with FAR 8.404 – Use of Federal Supply Schedules. The General Services Administration has already negotiated fair and reasonable pricing. Additionally, the resellers are offering a discounted price off of their schedule and their out-year renewal maintenance support is being maintained at the base year proposed pricing. The acceptable inflation factor for this commodity in the commercial market place is 10% annually; thus, the Government can expect to defer any increase in out-year costs.

**6. Market Research.** In accordance with the mandate of DFARS 208-74, market research was conducted using existing enterprise software and hardware agreements (ESA) through ARMY CHESS ESA (CHESS). This research indicates that the product and maintenance support is not available through an existing ESA agreement. Additional market research conducted through the GSA Advantage (GSA) and NASA SEWP IV (SEWP) sites reflects that there are at least five (5) sources available on GSA and three (3) sources on SEWP having the capability to fulfill this requirement. GSA will be utilized as it appears to have more resellers which will maximize competition. DeCA successfully solicited/awarded the Gigamon product through this vehicle.

**7. Any Other Facts Supporting the Justification.** DeCA began utilizing Gigamon taps in fiscal year 2012 as a result of its annual inspection findings. The use of taps is relatively new technology that has proven highly successful with monitoring real time data to include the collection, storage and analysis of network traffic data.

**8. A Statement of Actions, if Any, the Agency May Take To Remove or Overcome any Barriers that Preclude the Agency from Meeting the Requirements Of 8.405-1 and 8.405-2 Before any Subsequent Acquisition for the Supplies or Services is Made.**

While DeCA is soliciting an awarding this utilizing the authority of FAR 8.405-6 in accordance with the brand name limited sources justification authority, the agency has identified and does expect to obtain pricing from several GSA resellers.

**9. Listing of Interested Sources:** DeCA has identified five (5) GSA resellers with the capability to provide this product, the services and subsequent maintenance support.

**10. Contracting Officer's Certification.**

In accordance with FAR 8.405-6(b)(1), I certify that the data supporting the recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.

Rita W. Jackson

Contracting Officer

May 3, 2013

Date

**11. Technical/Requirements Personnel Certification.**

I certify that this requirement meets the Government's minimum need and that the supporting data, which forms a basis for the justification, is accurate and complete.

Mike Barry  
Technical Representative

5/3/13  
Date

**APPROVAL:**

**CONTRACTING OFFICER CERTIFICATION:**

"I have reviewed this justification and find it to be accurate and complete to the best of my knowledge and belief.

NAME: Rita W. Jackson SIGNATURE: Rita W. Jackson

TITLE: Chief, IT Procurement Branch/  
Contracting Officer DATE: May 03, 2013

**ALL QUESTIONS REGARDING THIS LSJ ARE TO BE REFERRED TO THE  
CONTRACTING OFFICER MS. RITA W. JACKSON (804) 734-8000 x48199**

**PROCURING ACTIVITY COMPETITON ADVOCATE APPROVAL**

"I have reviewed this justification and find it to be accurate and complete to the best of my knowledge and belief. Since this justification does not exceed \$12.5M and pursuant to the authority of 10 U.S.C. 2304(c)(1) provided that funds are available or will be made available and provided that the services and/or supplies herein described have otherwise been authorized for acquisition, this review serves as approval."

**APPROVED BY:**

NAME: Melissa Rios

SIGNATURE: Melissa Rios

TITLE: Competition Advocate

DATE: 5/6/13

*m*