

**JUSTIFICATION REVIEW DOCUMENT**

**Description of Acquisition:** Modification to extend contract HDEC02-04-D-0001 with Military Deli Bakery Services (MBDS) to provide for uninterrupted operation of deli/bakery operations at Eielson AFB, AK; Ft. Wainwright, AK; Anchorage Area, AK; Davis-Monthan AFB, AK; Fort Huachuca, AZ; Luke AFB, AZ; 29 Palms MCAGCC, CA; Camp Pendleton, CA; Edwards, AFB; Los Angeles, CA ; Fort Irwin, CA; Imperial Beach, CA; Lemoore NAS, CA; McClellan, AFB; Port Hueneme NS, CA; Ord Community, CA; March ARB, CA; Miramar MCAS, CA; North Island NAS, CA; San Diego NS, CA; Travis AFB, CA; Vandenberg AFB, CA; Hickam AFB, HI; Kaneohe Bay MCBH, HI; Pearl Harbor NB, HI; Schofield Barracks, HI; Mountain Home AFB, ID; Malmstrom AFB, MT; Nellis AFB, NV; Hill AFB, UT; Bremerton NS, WA; Fairchild, WA; Fort Lewis, WA; Smokey Point, WA; McChord AFB, WA; Bangor NBK, WA; and Whidbey, Island, WA.

**Statutory Authority:** 10 U.S.C. 2304(c)(1)

Est. Amount: \$12,088,586 +  
Amended value of \$16,118,115  
= \$28,206,701

**Prepared by:** Patrick DeWyngaert  
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Contract Specialist  
Date: December 3, 2012

**PCO:** Phyllis A. McGowan  
Telephone (804) 734-8000, 48900

Contracting Officer  
Date: December 3, 2012

**Technical/ Requirements** David Leffert  
Telephone (804) 734-8000, 48566

Commissary Management Specialist  
Date: December 3, 2012

**Signatures are required below:**

**Reviews:** I have reviewed the J&A and find that justification is adequate to support other than full and open competition.

**Program Manager:** David Leffert Telephone: (804) 734-8000, 48566

Signature:  Date: Dec 4, 12

**Legal Counsel:** Elliot J. Clark Telephone: (804) 734-8000, 48116

Signature:  Date: 12-7-12

**Chief, Resale Contracting Directorate**

John P. Lavinus III Telephone: (804) 734-8000, 48547

Signature:  Date: 12-7-12

**DeCA Competition Advocate**

Melissa A. Rios

Telephone: (804) 734-8000, 48680

Signature: \_\_\_\_\_



Date: \_\_\_\_\_

12/11/12

## JUSTIFICATION AND APPROVAL

### FOR OTHER THAN FULL AND OPEN COMPETITION

**1. Contracting Office:** Defense Commissary Agency (DeCA), Resale Contracting Directorate, (MPR), Fort Lee, Virginia

**2. Type of Contract Action:** Modification of contract HDEC02-04-D-0001 with MBDS. The modification Amend 0001 will extend the period of performance for the current J&A from its current expiration of January 31, 2013, to September 30, 2013, an eight month extension. The contract type is a requirements type. The Resale Stock Fund Activity, Defense-Wide Working Capital Fund, provides funding.

**3. Description of Supplies/Services:** This action will provide uninterrupted operation of deli/bakery operations at the commissaries located in Eielson AFB, AK; Ft. Wainwright, AK; Anchorage Area, AK; Davis-Monthan AFB, AK; Fort Huachuca, AZ; Luke AFB, AZ; 29 Palms MCAGCC, CA; Camp Pendleton, CA; Edwards, AFB; Los Angeles, CA ; Fort Irwin, CA; Imperial Beach, CA; Lemoore NAS, CA; McClellan, AFB; Port Hueneme NS, CA; Ord Community, CA; March ARB, CA; Miramar MCAS, CA; North Island NAS, CA; San Diego NS, CA; Travis AFB, CA; Vandenberg AFB, CA; Hickam AFB, HI; Kaneohe Bay MCBH, HI; Pearl Harbor NB, HI; Schofield Barracks, HI; Mountain Home AFB, ID; Malmstrom AFB, MT; Nellis AFB, NV; Hill AFB, UT; Bremerton NS, WA; Fairchild, WA; Fort Lewis, WA; Smokey Point, WA; McChord AFB, WA; Bangor NBK, WA; and Whidbey, Island, WA.

**4. Authority Cited:** 10 U.S.C. 2304(c)(1), in accordance with FAR 6.302-1, only one responsible source and no other supplies or services will satisfy Agency requirements.

**5. Reason for Authority Cited:** Contract HDEC02-04-D-0001 is scheduled to expire on January 31, 2013. Progress with the follow-on procurement has been delayed as a result of the DeCA Head of Contracting Activity (HCA) concerns that the current deli/bakery requirements model is not adequate to meet DeCA's future needs. As a result, a project was initiated to redefine the current deli/bakery model. The findings resulting from this project are anticipated to be completed by the end of the year 2012. For this reason, the solicitation for the follow-on requirement has been put on hold until such time as the project is completed and the approved findings are released.

In the absence of a contract extension, deli/bakery operations will cease in the stores utilizing this contract. Inevitable and irrevocable damages to the Agency in the form of sales lost and reduced operating funds will negatively impact the Agency mission to provide a benefit to military members and their families. The commissary benefit is a cornerstone of the military quality of life. Failure to render this benefit will lead to a reduction in the morale and welfare of our armed forces, ultimately affecting the individual military member's focus and performance of their defense mission. Therefore, it is essential that DeCA provides fully operational commissary stores, to include the deli/bakery operations, and that DeCA takes appropriate action to maintain the current source of those operations.

MDBS has been performing this contract successfully for the past eight years. Based on the past performance information provided by the stores covered by this contract, MDBS is providing the products and services required by the contract. MDBS is the only known source that is available to operate the deli/bakery operations in these commissary stores for this extension period and no other supplies or services will satisfy Agency requirements.

**6. Efforts to Obtain Competition:** No changes from the initial J&A.

**7. Fair and Reasonable Cost Determination and Contracting Officer Certification:** No changes from the initial J&A.

**8. Market Research:** No changes from the initial J&A.

**9. Other Factors:** No changes from the initial J&A.


**10. Interested Sources:** No changes from the initial J&A.

**11. Action to Increase/Foster Competition:** No changes from the initial J&A.

**Technical/Requirements Certification:**

I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.

Name: Dave Leffert Commissary Management Specialist

Signature:  Date: 12/4/12

**Fair and Reasonable Cost Determination and Contracting Officer Certification:** I hereby determine that the anticipated cost for this contract action will be fair and reasonable. I certify that this J&A is accurate and complete to the best of my knowledge and belief.


Name: Phyllis A. McGowan Contracting Officer

Signature:  Date: 12/3/2012

**APPROVAL**

Based on the foregoing justification, I hereby approve the procurement of the continuation of services of deli/bakery operations for the 37 commissaries covered under contract HDEC02-04-D-0001 for an eight month extension, February 1, 2013, through September 30, 2013, on an other than full and open competition basis pursuant to the authority of 10 U.S.C. 2304(c) (1), provided funds are available, or will be available, and provided that the services and property herein described have otherwise been authorized for acquisition.

APPROVED:

Signature:  Date: 1/3/13  
Joseph H. Jeu  
Director, Defense Commissary Agency