

JUSTIFICATION REVIEW DOCUMENT

CONTROL NUMBER: HQC007-14-33
PURCHASE REQUEST: HQCAAA-4093-2200

Description of Acquisition: Renewal Maintenance Support for GLink software

Statutory Authority: 10 U.S.C. 2304(c)(1) as implemented by FAR Parts 6.302-1(b)(1)(ii) only one responsible source and no other supplies or services will satisfy agency requirements

Estimated Contract Amount: \$ 63,000.00

Prepared by: Jason Nuckols JN Contract Specialist
Date: 06/17/2014

Technical: Navita Bahel NB Program Manager
Date: 06/19/2014

LEIMG Andy Early AE IT Specialist
Advisor: Date: 06/19/2014

PCO: Rita W. Jackson RWJ Contracting Officer
Phone: (804) 734-8000 Ext: 48199 Date: June 19, 2014

REVIEWS: We have reviewed this J&A and find the justification adequate to support other than full and open competition.

Program Manager: Navita Bahel
Signature: Navita Bahel Date: 06/19/14

Legal Counsel: Elliot J. Clark Jr
(Printed Name)
Signature: Elliot J. Clark Jr Date: 6/23/14

Director of Lawrence P. Hahn
Acquisition Management: Signature: [Signature] Date: 23 Jun 2014

Competition Melissa Rios
Advocate: Signature: [Signature] Date: 6/23/14

DECA CONTROL NUMBER: HQC007-14-33

1. REQUIRING AGENCY AND CONTRACTING OFFICE:

Defense Commissary Agency (DeCA)
1300 E Avenue
Fort Lee, VA 23801-1800

Requiring Activity: Information Technology Directorate

Contracting Activity: Acquisition Management, Information Technology Branch

2. NATURE/DESCRIPTION OF ACTION(S). This justification for other than full and open competition will result in award of a firm fixed price purchase order for Renewal Maintenance Support of GLink software.

BASE YEAR				
ITEM	DESCRIPTION	MFG Part Number	QTY	TYPE
	GLINK Enterprise Edition, version 8.4.1 for 1200 concurrent sessions	GLWEE1200SUP	1	Renewal
OPTION YEAR ONE				
ITEM	DESCRIPTION	MFG PN#	QTY	TYPE
	GLINK Enterprise Edition, version 8.4.1 for 1200 concurrent sessions	GLWEE1200SUP	1	Renewal
OPTION YEAR TWO				
ITEM	DESCRIPTION	MFG PN#	QTY	TYPE
	GLINK Enterprise Edition, version 8.4.1 for 1200 concurrent sessions	GLWEE1200SUP	1	Renewal
OPTION YEAR THREE				
ITEM	DESCRIPTION	MFG PN#	QTY	TYPE
	GLINK Enterprise Edition, version 8.4.1 for 1200 concurrent sessions	GLWEE1200SUP	1	Renewal

The performance period includes a 12-month base year and three (3) 12-month option years for a total of four years as follows.

Base Year:	September 1, 2014 through 31 August 2015, Estimated cost -	<u>\$16,500.00</u>
Option Year One:	September 1, 2015 through 31 August 2016, Estimated cost -	<u>\$ 16,000.00</u>
Option Year Two:	September 1, 2016 through 31 August 2017, Estimated cost -	<u>\$ 15,500.00</u>
Option Year Three:	September 1, 2017 through 31 August 2018, Estimated cost -	<u>\$ 15,000.00</u>

Overall Estimated Cost (Base + Options): \$63,000.00

5. IDENTIFICATION OF JUSTIFICATION RATIONALE:

The Defense Commissary Agency (DeCA) manages commissary operations worldwide for the Department of Defense (DoD). These operations are supported with various corporate and resource management systems using commercial-off-the-shelf, government-off-the-shelf, and in-house developed applications. This renewal maintenance support directly supports the agency's legacy Interactive Business System (DIBS), which is one of the Agency's primary business systems. Upgraded technologies are required to enhance the Agency's performance and promote interoperability throughout DoD, the military retail system and our industry partners. More specifically, the DIBS system provides commissaries and central distribution centers (CDC) around the world the ability to order product in support of the DoD's military members, their spouses, retirees and guard and reserve personnel. As a result DeCA has a requirement to keep DIBS operational to ensure stores and CDCs retain their ability to order product (groceries). GLINK is an inherent software application that allows this functionality and is being used by DeCA personnel at headquarters, regions, stores and CDCs as the means to connect to the DIBS ordering System. It is not practical or a cost effective alternative for DeCA to move to another emulation package. Another package would cause the Agency to spend dollars on a new software application, as well as, its maintenance support. The agency would also have to spend dollars for services support to include integration, migration, training and travel to ensure personnel worldwide are able to access the system. The DIBS System contains 1,000 COBOL programs consisting of more than two million lines of code. DIBS is a legacy system and DeCA recognizes and maintains its prudent responsibility for minimizing the amount of expenditures of new development to this legacy system, which would be required if GLINK is not used. While the agency is working towards initiating a new web-based interactive enterprise business system, whose process will include alleviating the need for emulation packages, the results of that work will not be completed within the next few years as the Agency has set priorities for the DIBS System.

6. FEDBIZOPPS ANNOUNCEMENT/POTENTIAL SOURCES. (FAR 6.303-2(a)(6)). In accordance with FAR parts 5 and 6, respectively, a sources sought notice was published in FBO for the period May 9 through the 23rd, 2014. DeCA received no responses to this sources sought notice. The publication of the award notice will occur within the prescribed timelines established by FAR Parts 5 and 6 respectively.

8. MARKET RESEARCH: A sources sought notice was published on the Governments FBO site; however, no responses were received. Additionally, the manufacturer has stated that the only authorized North American Reseller is a segment of the main G&R Company and represents sales on behalf of the Norwegian firm.

9. ANY OTHER SUPPORTING FACTS:

Other benefits to DeCA include but may not be limited to:

- 1) No changes required to the legacy DIBS application
- 2) No downtime expected which ensures continuity of operations
- 3) Ensures stores remain well stocked in direct support of commissary mission to support military members, their spouses, reserve and guard personnel and retirees

10. LISTING OF INTERESTED SOURCES:

The proposed vendor for this action is the manufacturer and sole proprietor Gallagher & Robertson (G&R), a large business concern, Kongensg 23, Oslo, Norway 0153. G&R has certified on the attached letter that:

- 1) They own the rights to this software.
- 2) They have the resources to provide software maintenance support
- 3) Understand DeCA's requirement.
- 4) Only GLINK software can interface and provide maintenance with the current DeCA owned GLINK software. Only G&R can provide Help Desk support and training on their proprietary software and equipment.

11. ACTIONS TAKEN TO REMOVE BARRIERS TO COMPETITION. DeCA's intent is to procure a new Enterprise Business Solution (EBS). Contract award is expected in fiscal year 2014. EBS will replace aging supply chain processes and systems that DeCA currently uses both at the Headquarters (HQ) and commissaries worldwide to include club store formats. DeCA requires a fully integrated grocery specific retail business suite that performs all supply chain functions necessary to operate and manage a large retail grocery business. The solution will consist of a tightly interconnected suite of application programs, subsystems, or modules that share common data elements, and common graphical user interfaces. The suite will have modules that can be implemented and deployed incrementally, yet still retain the integrated characteristics of the entire suite. Data must be easily shared with other modules without the use of complex proprietary interfaces. Implementation of the module that would ultimately replace DIBS is due to occur in March 2017 with full deployment expected in August 2018.

12. TECHNICAL/REQUIREMENT CERTIFICATION: "I certify that the supporting data under my cognizance which are included in the J&A are accurate and complete to the best of my knowledge and belief."

NAME: Navita Bahel

SIGNATURE: Navita Bahel

TITLE: Program Manager

DATE: 06/19/2014

CONTRACTING OFFICER CERTIFICATION: I have reviewed this justification and find it to be accurate and complete to the best of my knowledge and belief. Since this justification does not exceed \$650,000 and pursuant to the authority of 10 U.S.C. 2304(c)(1) provided that funds are available or will be made available and provided that the services and/or supplies herein described have otherwise been authorized for acquisition, this review serves as approval."

NAME: Rita W. Jackson

SIGNATURE: Rita W. Jackson

TITLE: Chief, IT Procurement Branch/
Contracting Officer

DATE: June 19, 2014

ALL QUESTIONS REGARDING THIS LIMITED SOURCES JUSTIFICATION ARE TO BE
REFERRED TO THE CONTRACTING OFFICER
RITA W. JACKSON (804) 734-8000 x48199

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